# Idaho Statewide Motorized Recreation Action Plan



## **Introduction**

The Bureau of Land Management (BLM) completed a National Management Strategy for Motorized Off-Highway Vehicle (OHV) use on Public Lands in 2001. This document provided guidance to BLM field offices using input from various interest groups and individuals and provided techniques on how to address motorized recreation use. It also addressed multiple OHV-specific issues, identified subsequent management goals, and established action items to address these emerging issues.

Although BLM still utilizes the 2001 Strategy, trail design, construction, and maintenance techniques have evolved significantly over the past two decades. This is in reaction to rapidly evolving OHV technology and increasing ridership. The BLM has attempted to keep up with these changes while simultaneously managing for potential impacts and providing high-quality visitor opportunities and experiences. However, the BLM generally relies on existing guidance that often fails to include experience and outcome-based trail design guidelines for motorized recreation. The BLM now can work more closely with the communities we serve, and our national, state and local partners to establish sustainable motorized recreation management guidelines based on desired visitor experiences, landscapes, trail types, and difficulty levels.

In 2020, the BLM released an updated National Recreation Strategy - Connecting with Communities. This strategy further develops BLM's successful recreation and visitor services program and provides effective tools for creating and enhancing various partnerships and establishing closer ties with communities. In addition to this updated strategy, in 2015 the BLM collaborated with the National Off-Highway Vehicle Conservation Council (NOHVCC) to develop and release a National Motorized Recreation Action Plan. This plan stated that BLM would work to develop Motorized Recreation Action Plans for each state where BLM has significant management responsibilities. Thus far, Action Plans have been completed for BLM Montana, New Mexico, Arizona, Nevada, Oregon/Washington, and Colorado.

To accomplish this objective, the BLM partnered with NOHVCC in creating action plans through a community driven process whereby enthusiasts can participate in an open forum. This unique approach provides a platform for candid discussion allowing the OHV community the ability to share ideas on how the BLM can enhance recreational experiences. The objectives of this progressive process include achieving a greater understanding of existing and potential OHV opportunities, identifying priorities from enthusiasts, discussing methods to accomplish these goals by leveraging resources, and further developing inter-agency and community relationships through communication and action.

## Motorized Recreation on Public Lands in Idaho

Nearly 65% of Idaho's acreage is public land. Of this 65%, 22% are managed by the Bureau of Land Management. While a preponderance of the land managed by BLM is located in the southern part of the state, there are recreation opportunities throughout Idaho. Many of the 14 BLM Field Offices in Idaho manage areas where OHV recreation opportunities are available.

Nearly 9% of Idaho's population (1.787 million people in 2019) participates in OHV recreation. Idaho recorded nearly 160,000 OHV registrations in 2021 (not including non-resident OHV registrations). Outdoor recreation in Idaho generates 3% of the State's Gross Domestic Product (GDP) with a total value added of 2.5 billion. A 2012 economic impact study by the University of Idaho showed that OHV recreation contributes \$434 million per year (\$186 million in trip expenditures and \$248 million in capital expenditures) to the State's economy. Thus, OHV recreation accounts for 17% of Idaho's outdoor recreation economy.

Between 2010 and 2020 the population of Idaho grew 14% from 1,567,482 people to 1,839,106 people. A 2017 study conducted by the Outdoor Industry Association (OIA) found that 79% of Idaho residents participated in some form of outdoor recreation. This places them third for outdoor recreation participation in the country, behind only Alaska and Montana. The 2018 Statewide Outdoor Recreation Plan (SCORP) found that ATV riding and UTV/Jeep riding are among the top five increasing outdoor recreation use types in the State. In a SCORP-related survey, over 50% of participants identified UTV riding as the highest trending outdoor recreation activity in their respective region of Idaho.

A 2012 economic impact study by the University of Idaho titled: Economic importance of off-highway vehicle recreation: An analysis of Idaho counties, found that Idahoans took 959,000 OHV trips per year and spent \$186 million of household expenditures on these trips. On top of this the study found that there were \$284 million of capital expenditures in the same period. According to the Motorcycle Industry Council (MIC), Idaho residents purchased approximately 18,000 new powersports units in 2021.

Many of the OHV recreation opportunities in Idaho have been funded by grant dollars managed by the Idaho Department of Parks and Recreation. The Department disperses nearly \$300,000 per year from the Motorbike Fund (generated by the sale of OHV registrations), nearly \$500,000 per year from the Off-Road Motor Vehicle (ORMV) Account (funded by a portion of the State's total gas tax revenue), and approximately \$500,000 from the Recreational Trails Program (RTP - a federal program). The work funded by these grants is often completed by land managers in partnership with local clubs and enthusiasts. Idaho has a strong history of OHV volunteerism with numerous state associations and local clubs taking on volunteer projects. These funding programs and proactive partnerships among land managers and OHV enthusiasts have been leveraged to create outstanding OHV opportunities across the state.

# **Action Plan for Motorized Recreation on Public Lands in Idaho**

# **Purpose**

This Idaho Statewide Motorized Recreation Action Plan will build on, and complement, the direction that was identified in the 2001 BLM National Motorized OHV Strategy, the 2015 BLM National Motorized Recreation Action Plan, and the 2020 BLM National Recreation Strategy. It will accomplish this by providing state-level, community-driven, direction to better plan for, and manage, motorized recreation uses on BLM-managed lands in Idaho.

#### Goals

The goals of the Idaho Motorized Recreation Action Plan are to:

- Strategically leverage partners, community and state/local government resources
- Improve agency capacity and expertise
- Improve communication with the recreating public (provide accurate maps, web information, signs, etc.)

#### **Process**

NOHVCC reached out to partnering organizations, NOHVCC State Partners, the Idaho Department of Parks and Recreation OHV Program, the BLM's National Motorized Recreation Subject Matter Expert, the BLM's Idaho Travel Management Lead, and state and regional OHV clubs notifying them of the Idaho OHV Recreation Action Plan and to garner support for the initiative. The intent was to invite the OHV community to participate in the workshops and share their thoughts on how land managers can enhance recreational experience on public lands. 66 participants took part in the NOHVCC-facilitated listening sessions, which were held in Challis, Idaho Falls, Pocatello, Boise, and Coeur d'Alene. Two additional virtual sessions were held to capture additional comments for those unable to participate in person. Those who wished to do so could also provide e-mail comments through November 17, 2021. Participants represented a broad array of OHV users, County Commissioners, Federal, State, and Municipal representatives, and the public.

#### Recommendations

As a result of NOHVCC's listening sessions, the following recommendations were developed to better manage public motorized recreation areas in Idaho:

- 1. Increase communication and transparency: There is a perception that OHV user voices are not heard, and their needs are not being met. There also seems to be a lack of understanding of the Travel Management Planning (TMP) and Resource Management Planning (RMP) decision-making process. Consider creating a stakeholder group that meets regularly to properly inform users of upcoming management decisions and actions. This could be done statewide, by District, or by Field Office.
- 2. Look for opportunities for expansion of trail opportunities for vehicles greater than 50" in width: This is the fastest growing user group in the country. If land managers give riders the opportunities they desire on trails and in open areas, they will generally not create their own opportunities. This approach reduces user conflict and resource damage. Connectivity, a variety of experiences, and multiple challenge levels are vital components of any trail system.
- 3. Improved mapping: Mapping is a major concern of OHV users in Idaho. Help educate users about the availability of the Idaho Trails Mapping App (trails.idaho.gov) and other applications. Ensure that local user maps are available on Avenza or equivalent apps. Encourage partner groups to seek funding through grants and sponsorships to create and distribute trail maps.
- 4. Improved signage: Signage is also a concern for OHV users in Idaho. Proper signage is a valuable enforcement tool for keeping riders on designated trails/areas. Consider pursuing grant funds from the Idaho Department of Parks and Recreation to improve signage. Utilize partner groups to install and maintain signs to help alleviate staffing and funding shortages.
- 5. Increase enforcement activities: This could simply mean having agency presence at trailheads and on the trails themselves. An education first focused program is favored by users, but citations are welcomed for those causing resource damage. Peer enforcement can also be a valuable tool; consider utilizing local clubs as trail ambassadors who can educate users on proper use and ethics. Idaho OHV sticker funds are available to local County Sherriff's Offices that conduct OHV patrols.
- 6. Increased maintenance: Trail maintenance is a well-known need across the nation. Ensure that local recreation planners are aware of maintenance programs offered by the Idaho Department of Parks and Recreation. Train and certify volunteers to conduct tread maintenance. Agency resources are usually not sufficient to meet trail maintenance needs, so contributions from volunteers and partners are invaluable.
- 7. Expand trail opportunities: NOHVCC understands that developing new trails is a massive undertaking. With the long history of mineral and resource extraction, as well as grazing in Idaho, there are many routes that could be converted to OHV routes. Please refer to the Great Trails Guidebook, which can be found at <a href="https://www.nohvcc.org">www.nohvcc.org</a>, for recommendations on how to create high-quality road to trail conversions.
- 8. Increase trail difficulty: Users seeking challenge often create their own if it can't be found on the trail. Utilizing natural challenge features or creating challenge features are both good strategies for providing quality recreation experiences. Ensure that challenging trails/trail segments are signed appropriately and provide alternate lines to increase accessibility to the trail and reduce resource damage. Please refer to the Great Trails Guidebook for recommendations on how to create trail challenges.

## **Idaho Priority Motorized Recreation Areas and Action Items**

High quality recreational outcomes are dependent on well-planned trail systems, adequate facilities, and the ability to adapt to emerging technologies and information. Well-managed motorized recreation areas have a much higher capacity to accommodate this type of use. Through public and agency input, a list of areas where motorized recreation is being actively managed, and improvements can be realistically made was created. These areas and proposed suggested action items are depicted in Table 1 (see below).

Table 1. Action Items for Existing/Priority Motorized Recreation Areas on BLM Managed Lands in Idaho

BLM District/Field Office  OHV Area Designations  (Acres)	BLM Area Name/Acres  Travel Route Designations (Miles)	Allowable OHV Uses	Existing Facilities	Action Plan Items Resource Management Plan (RMP) Conformance Travel Management Plan (TMP) Conformance
Boise District/Bruneau Field Office  Open: 9,700  Limited: 1,400,000  Closed: 0  Total Acres: 1,400,000	Grand View Area (9,700 Acres)  Open: UNAVAILABLE  Limited: UNAVAILABLE  Closed: UNAVAILABLE	Open to motorcycles, ATVs, ROVs, & 4x4s	Informal riding area at Grandview Subunit	Action Items (Prior to RMP/TMP/RAMP Plan Completion):  • Travel planning needed  Action Items (Post RMP/TMP/RAMP Plan Completion)  • Travel planning needed  > Do Action Items Conform to RMP? Yes  > Do Action Items Conform to TMP? N/A
Boise District/Four Rivers Field Office  Open: 4,278  Limited: 768,192  Closed: 6,156  Total Acres: 778,626	Weiser Dunes/Big Willow/Little Gem/8 <sup>th</sup> Steet 778,626 acres Open: UNAVAILABLE Limited: UNAVAILABLE Closed: UNAVAILABLE	Open to motorcycles, ATVs, ROVs, & 4x4s  Little Gem is limited to motorcycle use  8 <sup>th</sup> Street ATV Trailhead trails limit 50"	Weiser Dunes- Toilet, Kiosk, Parking Area  Big Willow – Kiosks, Parking Lot  8 <sup>th</sup> Street ATV – Toilet, Parking Lots, Ramps, Kiosks  Dewey & Parnell – dispersed, no facilities	Action Items (Prior to RMP/TMP/RAMP Plan Completion): N/A  Action Items (Post RMP/TMP/RAMP Plan Completion)  • Develop additional structures to accommodate increased use in dispersed areas and for resource protection.  > Do Action Items Conform to RMP? Yes > Do Action Items Conform to TMP? No

BLM District/Field Office  OHV Area Designations  (Acres)	BLM Area Name/Acres  Travel Route Designations  (Miles)	Allowable OHV Uses	Existing Facilities	Action Plan Items Resource Management Plan (RMP) Conformance Travel Management Plan (TMP) Conformance
Boise District/Morley Nelson Snake River Birds of Prey NCA  Open: 0  Limited: 479,300  Closed: 4,400  Total: 483,700	Morely Neslon Snake River Birds of Prey NCA 483,700 acres Open: UNAVAILABLE Limited: UNAVAILABLE Closed: UNAVAILABLE	Open to motorcycles, ATVs, ROVs, & 4x4s  Limited to existing roads	1 kiosk at Kuna Butte  Informal parking areas at Canyon Creek and Pleasant Valley Road	Action Items (Prior to RMP/TMP/RAMP Plan Completion):  • Travel planning needed  Action Items (Post RMP/TMP/RAMP Plan Completion) N/A  > Do Action Items Conform to RMP? Yes > Do Action Items Conform to TMP? No
Boise District/Owyhee Field Office Open: 200 Limited: 249,800 Closed: 0 Total Acres: 250,000	Murphy Subregion 250,000 acres  Open: 0 miles Limited: 900 miles Closed: 0 miles	Open to motorcycles, ATVs, ROVs,  ATV/UTV designated trails are 50" or less  Some sage grouse restrictions in the southern portion of the OHV area	7 trailheads/parking areas  3 trailheads with restrooms, kiosks, loading ramps	Action Items (Prior to RMP/TMP/RAMP Plan Completion): N/A  Action Items (Post RMP/TMP/RAMP Plan Completion) N/A  > Do Action Items Conform to RMP? N/A > Do Action Items Conform to TMP? N/A

BLM District/Field Office OHV Area Designations (Acres)	BLM Area Name/Acres  Travel Route Designations (Miles)	Allowable OHV Uses	Existing Facilities	Action Plan Items Resource Management Plan (RMP) Conformance Travel Management Plan (TMP) Conformance
Coeur d'Alene District/Coeur d'Alene Field Office  Open: 0 Limited: 97,304 Closed: 631 Total Acres: 97,935	CDA Field Office  97,935 acres  Limited to Designated Routes  Open:0  Limited: 95 miles  Closed: 52 miles (1 mile non-motorized, 51 miles closed)	Open to motorcycles, ATVs, ROVs, & 4X4s	Parking Areas Dispersed Camping	Action Items (Prior to RMP/TMP/RAMP Plan Completion):  Revise/review TMP maps  Conduct collaborative efforts to determine where facilities best serve public  Support partner pursuit of public easements and right of ways  Action Items (Post RMP/TMP/RAMP Plan Completion)  Organize Volunteer Efforts  Look for opportunities to increase trail difficulty (add or utilize more obstacles)  Better maps  Increase trail maintenance  Research opportunities for designated dispersed camping  Implement an adopt-a-trail program  Improved communication  Improve signage/replace damaged signs  > Do Action Items Conform to RMP? Yes  > Do Action Items Conform to TMP? Yes

BLM District/Field Office OHV Area Designations (Acres)	BLM Area Name/Acres  Travel Route Designations (Miles)	Allowable OHV Uses	Existing Facilities	Action Plan Items Resource Management Plan (RMP) Conformance Travel Management Plan (TMP) Conformance
Idaho Falls District/Challis Field Office  Open: 0  Limited: 779,172  Expanded Limitation: 16  Closed: 13,379  Total Acres: 792,567	Challis Field Office 792,567 acres  Open: 0 miles Limited: 2217 Closed: Unavailable	Blaze Canyon Road: ATV/UTV/motorcycle  Snake Ridge Trail: ATV/UTV/motorcycle  French Creek Trail: Motorcycles Only  Closed to motorized use December 16 to April 30: Old Stage Road Carlson Hills Willow Creek Summit elk winter range Donkey Hills ACEC Birch Creek ACEC Second Spring Basin  Closed to motorized use October 1 – December 31: Goldberg WSA Burnt Creek WSA All WSA boundaries except Borah Peak, Road Creek, Herd Creek, North Fork of Sage Creek and Burnt Creek Roads will remain open to motorized traffic during this time period.  Open to motorcycles only from May 1 – October 31 French Creek Trail  Open to motorized use May 1 to December 15th. North Fork of Birch Creek ATV Trail	10 campgrounds dispersed throughout Field Office, which include vault toilets, picnic tables, fire rings, shade structures, and kiosks.  Informational kiosks dispersed throughout field office that contain travel map sign and brochure boxes with paper copies of travel maps.	Action Items (Prior to RMP/TMP/RAMP Plan Completion):  N/A  Action Items (Post RMP/TMP/RAMP Plan Completion)  Update GIS data on public mapping apps Install more comprehensive signing Repair existing damaged signs Continue partnership with Challis Community Trails Organization and expand upon efforts with other organizations Install informational kiosks across field office Create handouts that identify scenic or challenging routes and loops within the area Assess feasibility for TMP revision  > Do Action Items Conform to RMP? Yes > Do Action Items Conform to TMP? Yes

BLM District/Field Office OHV Area Designations (Acres)	BLM Area Name/Acres  Travel Route Designations (Miles)	Allowable OHV Uses	Existing Facilities	Action Plan Items Resource Management Plan (RMP) Conformance Travel Management Plan (TMP) Conformance
Idaho Falls District/Pocatello Field Office Open: 0 Limited: 601,100 Closed: 12,700 Total Acres: 613,800	Chinese Peak/Black Rock Trail System 15,600 acres  Open: 0 miles Limited: 40 miles Closed: 0 miles	Open to motorcycles, ATVs, ROVs, ROVs, Mechanized, motorized, with some motorized designated routes as 50" or less in width.  All motorized and mechanized travel is limited to designated routes between April 15 and November 15.  All motorized & mechanized travel is closed between November 16 and April 14.	7 parking areas 2 vaulted toilets 6 accessible picnic tables with shelters 2 developed campsites 5 trailheads with seasonal gates 7 kiosks with maps & information 7 fire rings	Action Items (Prior to RMP/TMP/RAMP Plan Completion):  N/A  Action Items (Post RMP/TMP/RAMP Plan Completion)  Create "Friends" group for OHV Area Organize Volunteer Efforts Design & Install trails for existing or new OHV area Install safety obstacle course Install route difficulty markers  > Do Action Items Conform to RMP? Yes Do Action Items Conform to TMP? Yes
Idaho Falls District/Salmon Field Office  Open: 0  Limited: 476,248  Closed: 17,140  Total Acres: 493,388	Salmon Field Office 493,388 acres  Open: 323 miles  Limited: 43 miles  Closed: 0 miles	Open to motorcycles, ATVs, ROVs, & 4x4s  38,902 acres closed from 12/16 to 4/30 wildlife closure  4,046 acres open from 4/11 to 9/19	8 designated campgrounds with picnic tables, fire rings, kiosks, area maps,	Action Items (Prior to RMP/TMP/RAMP Plan Completion):  N/A  Action Items (Post RMP/TMP/RAMP Plan Completion)  Update/replace signs, open road/trail markers for South half  Develop sign plan for North half  Continue recruiting volunteers  Assess feasibility of widening OHV trails for access  Allison Creek does not connect to main trials, Cow Creek trail dead ends, connecting trails in this area to create more cohesive loops would be beneficial  Work with the Forest Service to develop a trail system in the Grouse Peak area  > Do Action Items Conform to RMP? Yes  > Do Action Items Conform to TMP? Yes

BLM District/Field Office OHV Area Designations (Acres)	BLM Area Name/Acres  Travel Route Designations  (Miles)	Allowable OHV Uses	Existing Facilities	Action Plan Items Resource Management Plan (RMP) Conformance Travel Management Plan (TMP) Conformance
Idaho Falls District/Upper Snake Field Office  Open: 1,343,109  Limited: 448,824  Closed: 19,067  Total Acres: 1,811,000	Upper Snake Field Office 1,811,000  Open: 0  Limited: 268 miles  Closed: 262 miles (19 miles non-motorized, 243 miles closed)	Open to motorcycles, ATVs, ROVs, & 4x4s	Egin Lakes Day Use and Campground: 48 site campground with full hook- ups, large parking lot and two restrooms; loading ramp  Stinking Springs Trailhead: Loading Ramp	Action Items (Prior to RMP/TMP/RAMP Plan Completion):      Travel planning needed  Action Items (Post RMP/TMP/RAMP Plan Completion)      Consider development of Hell's Half Acre (outside WSA boundary) during travel planning      Consider installing designated parking area and facilities at Hell's Half Acre (Outside WSA boundary) during travel planning      Consider installing signing, mapping, and establishment of designated routes at Hell's Half Acre (outside WSA boundary)      Evaluate the Stinking Springs-Spring Creek bypass proposal submitted by the Snake River Trails Alliance during travel planning      Increase communication, hold more meetings with OHV groups.  > Do Action Items Conform to RMP? Yes  > Do Action Items Conform to TMP? No

BLM District/Field Office OHV Area Designations (Acres)	BLM Area Name/Acres  Travel Route Designations  (Miles)	Allowable OHV Uses	Existing Facilities	Action Plan Items Resource Management Plan (RMP) Conformance Travel Management Plan (TMP) Conformance
Twin Falls District/Jarbridge Field Office  Open: 2,891 acres Limited: 10,109  Closed: 0  Total Acres: 13,000	Deadman SRMA  13,000 Acres  Open: UNAVAILABLE  Limited: UNAVAILABLE  Closed: UNAVAILABLE  Inventory process is currently underway	Open to motorcycles, ATVs, ROVs, & 4X4s	None	Action Items (Prior to RMP/TMP/RAMP Plan Completion):
Twin Falls District/Jarbridge Field Office Open: 0 Limited: 19,000 Closed: 0 Total Acres: 19,000	Rosevear Extensive RMA  19,000 Acres  Limited to Designated Routes  Open: UNAVAILABLE  Limited: UNAVAILABLE  Closed: UNAVAILABLE	Open to motorcycles, ATVs, ROVs, & 4X4s	None	Action Items (Prior to RMP/TMP/RAMP Plan Completion):

BLM District/Field Office OHV Area Designations (Acres)	BLM Area Name/Acres  Travel Route Designations  (Miles)	Allowable OHV Uses	Existing Facilities	Action Plan Items Resource Management Plan (RMP) Conformance Travel Management Plan (TMP) Conformance
Twin Falls District/Jarbridge Field Office	Yahoo SRMA  3,000 acres	Open to motorcycles, ATVs, ROVs, & 4X4s	None	Action Items (Prior to RMP/TMP/RAMP Plan Completion):  Complete inventory  Develop Proposed Route System
Open: 780 Limited: 2,220 Closed: 0 Total Acres: 3,000	Open: UNAVAILABLE  Limited: UNAVAILABLE  Closed: UNAVAILABLE			Action Items (Post RMP/TMP/RAMP Plan Completion)  Create digital/paper maps for routes/boundaries  Add area to App - Avenza, CarryMap, etc.  Create "Friends" group for OHV Area  Organize Volunteer Efforts  Create Sign Plan, Install comprehensive signing  Design & Install trails for existing or new OHV area  Develop Trail Maintenance Program  Delineate Parking Areas  Install 1-2 kiosks  Install Vault Toilet  Install loading ramp
				> Do Action Items Conform to RMP? Yes > Do Action Items Conform to TMP? No

BLM District/Field Office OHV Area Designations (Acres)	BLM Area Name/Acres  Travel Route Designations (Miles)	Allowable OHV Uses	Existing Facilities	Action Plan Items Resource Management Plan (RMP) Conformance Travel Management Plan (TMP) Conformance
Twin Falls District/Shoshone Field Office Open: 0 Limited: 273,448 Closed: 0 Total Acres: 273,448	Craters of the Moon National Monument  273,448  Open: UNAVAILABLE  Limited: UNAVAILABLE  Closed: UNAVAILABLE  101 miles of Roads  568 miles of Primitive Roads  14 miles Trails	Open to motorcycles, ATVs, ROVs, & 4X4s Limited to designated routes	None	Action Items (Prior to RMP/TMP/RAMP Plan Completion):  N/A  Action Items (Post RMP/TMP/RAMP Plan Completion)  Install signing at key entrance points indicating stay on roads and trails. Desert roads get used primarily in the spring and fall – signs remind people to not use them when they are muddy or in poor condition.  > Do Action Items Conform to RMP? Yes > Do Action Items Conform to TMP? Yes
Twin Falls District/Shoshone Field Office Open: 0 Limited: 1,473,063 Closed: 0 Total Acres: 1,473,063	Shoshone FO  1,473,063 acres  Open: UNAVAILABLE  Limited: UNAVAILABLE  Closed: UNAVAILABLE	Open to motorcycles, ATVs, ROVs, & 4X4s 95,629 acres seasonal OHV restrictions January 1 – April 30 to protect deer and elk winter range.	Parking Area Restroom Designated Parking Motocross Track	Action Items (Prior to RMP/TMP/RAMP Plan Completion):  Action Items (Post RMP/TMP/RAMP Plan Completion)  Organize Volunteer Efforts  Construct 80 miles of new single-track approved in EA  Install signing at key entrance points indicating stay on roads and trails. Desert roads get used primarily in the spring and fall – signs remind people to not use them when they are muddy or in poor condition.  > Do Action Items Conform to RMP? Yes  > Do Action Items Conform to TMP? Yes

## **Successful Implementation**

Through national, state, and local partnerships, there is a unique opportunity to provide outstanding OHV recreation opportunities and experiences in Idaho by implementing the action items described in Table 1. To successfully apply the action items depicted in table 1 and the guidelines listed below, visitor needs and desires should first be considered to assure they are tailored to each local situation. It is important to identify who the potential visitors are, and will be, and how land managers can best serve them. Existing and potential visitors should be engaged early to help land managers understand what recreational opportunities and experiences are desired, as well as what facilities may be needed. Each of the following guidelines are essential to the successful development and management of outstanding and sustainable motorized recreation solutions for Idaho enthusiasts.

#### Engineering

- Design trails to meet/exceed the desired recreation experience, provide enjoyment, and control behavior
- Prepare professional designs and standards for quality and safety
- Limit impacts to resources that could be impacted through sustainable design (Vegetation loss user created trails, Soil erosion, Air Quality, Water Quality, Wildlife Habitat)

## Education - Visitor's need to know/have:

- What to expect during their visit
- Vehicle restrictions
- Unique information about the area
- Behaviors that are appropriate
- What the rules and safety guidelines are and why they are in place
- How to get more information
- Maps
- Signs & Information kiosks
- Occasional staff or volunteer contact

### Enforcement

- Regular, positive staff presence leads to good management and improved safety
- Enforce local, State, and Federal rules and regulations
- Use enforcement as an education tool when necessary

## **Evaluation**

- Identify and address problems early
- Identify risks and accident conditions, then find solutions or change the facility
- Monitor conditions and changes in visitation and resource impacts
- Identify trail management objectives for proper maintenance
- Ask visitors what they do and do not like
- Ask if the area is being properly managed per City, State and Federal laws
- Adaptively manage to correct problems and improve visitor experiences and safety

### Leveraging

The Idaho Motorized Recreation Action Plan project is a great example of how the leveraging of resources (funding and labor) can be maximized through partnerships. Through BLM's partnership with NOHVCC, it is expected that, for every \$1.00 the BLM expends on the action items listed for this project, an estimated return of \$2.50 will be obtained. As local relationships between the BLM and members of the public continue to grow and improve, and local users become more involved in helping BLM implement specific action items, this number is expected to multiply significantly. As an example, the Pipestone project in Montana (the model for this type of motorized recreation partnership leveraging), is seeing a 500% return on its original investment. As the project becomes more focused and continues to gain momentum, this number is expected to increase.

#### Conclusion

The motorized recreation community recognizes that some high-quality opportunities and experiences are currently available on public lands in Idaho. However, increasing demand for sustainable, high-quality recreation opportunities already exceeds the capacity of the public land managers to adequately provide and manage for. This Idaho Motorized Recreation Action Plan draws on the expertise and enthusiasm of many local users and stakeholders in nearby communities who are willing to partner with land managers to increase both the quality, and quantity, of motorized recreation opportunities and experiences on public lands in Idaho.

The benefits of this project will continue to multiply for public land managers and the motorized enthusiasts who enjoy recreating on public land. BLM intends to utilize this same approach in additional states around the country (where such an approach is desired and/or needed). NOHVCC has also expressed their commitment to continue assisting the BLM in connecting with communities and moving forward in implementing BLM's goals and objectives for motorized recreation management, in the most fiscally responsible manner possible.

By utilizing the community-driven process described in this Action Plan, including the implementation of specific action items through strategic approaches, land managers can continue to leverage resources through partnerships to engage stakeholders. This will help identify volunteer, in-kind, and financial resources, which will improve high priority motorized recreation areas throughout the State.

As BLM Resource Management Plans, Travel Management Plans, and Recreation Area Management Plans are completed around the country, and new or current recreation management areas (both Special and Extensive) are created or enhanced, these same strategies could be incorporated to assist in achieving BLM's ultimate goal of providing users with high quality motorized recreation opportunities and experiences on BLM-managed lands.

## **Important Note**

The "Action Items" listed in table 1 are simply recommendations to land managers that manage motorized recreation opportunities in Idaho. This plan encourages specific actions to provide quality motorized recreation opportunities and experiences but does not require it. Many of the items listed are simple in nature and can be completed through partnerships with NOHVCC and their group of formal, local partners at little or no cost to the land manager. Larger action items will require a significant financial investment, including professional engineering, development, and maintenance to be successful. Before specific projects begin, or facilities are installed at these areas, appropriate level National Environmental Policy Act (NEPA) analysis must be completed, and a maintenance plan should be developed to ensure long-term success.

# **Appendix A – Reference Documents**

- BLM National Management Strategy for Motorized Off-Highway Vehicle Use on Public Lands
  (2001): This plan provided guidance to BLM field offices, using input from various interest groups and
  individuals with techniques on how to address motorized OHV use on public lands. The strategy
  addressed multiple OHV-specific issues, identified subsequent management goals, and established action
  items to address these emerging issues.
- **BLM 1626 Travel and Transportation Manual (2016):** This manual provides detailed policy, direction, and guidance to establish a comprehensive program for travel and transportation planning within the Bureau of Land Management's land use planning process.
- **BLM 8342-1 Travel and Transportation Handbook (2012):** This Handbook provides specific guidance for preparing, revising, maintaining, implementing, monitoring, evaluating BLM land use and travel management plans. It provides further guidance related to the objectives, authorities, responsibilities, and policy considerations outlined in the Manual Section 1626, Travel and Transportation Management. The material in this Handbook will replace the previous guidance issued in Appendix C, section II. D of the Land use Planning Handbook (H-1601-1).
- Off-Highway Motorcycle & ATV Trails Guidelines for Design, Construction, Maintenance and User Satisfaction by Joe Wernex (1994): This resource is a second edition to the original, A Guide to Off-Road Motorcycle Trail Design and Construction by Joe Wernex (1984), and includes updated information on motorcycle trail design, and added information for All-Terrain Vehicles (ATV) and User Satisfaction. This resource is still heavily utilized today by many land management agencies and recreation service providers.
- Management Guidelines for OHV Recreation by Tom Crimmins in Association with the National Off-Highway Vehicle Conservation Council (2006): This resource provides a comprehensive approach to OHV recreation, including: how to incorporate users' needs and desires; the 4 E's of OHV management (Engineering, Education, Enforcement, and Evaluation); developing a trail vision; system and route planning; trail design; and, active management techniques.
- Great Trails: A Guide to Providing Quality OHV Trail Experiences (2015):
   This resource will provide a practical and detailed guide for land managers to help plan, design, construct, maintain, and manage OHV recreation trails. The guide will include best management practices for OHV recreation, including the latest in OHV technology, and will give practical guidance on creating trails that are not only sustainable, but also fun to ride.
- Motorized Recreation Report for BLM Lands in Oregon and Washington by the National Off-Highway Vehicle Conservation Council (NOHVCC – 2018): This report provides essential baseline information obtained from local motorized recreation users on existing and potential motorized recreation opportunities on BLM lands in Oregon and Washington. It aims to assist BLM in creating a strategic, community-driven approach to providing the public with sustainable, high quality motorized recreation opportunities and experiences on BLM lands in Oregon and Washington.